



Department of Defense INSTRUCTION

NUMBER 1322.28

March 18, 2013

USD(P&R)

SUBJECT: Realistic Military Training (RMT) Off Federal Real Property

References: See Enclosure 1

1. **PURPOSE.** In accordance with DoD Directive (DoDD) 5124.02 (Reference (a)), this instruction:

a. Establishes policy, assigns responsibilities, and provides procedures for planning, coordinating, and conducting RMT off federal real property in accordance with DoDD 1322.18 (Reference (b)).

b. Incorporates and cancels Secretary of Defense Memorandum (Reference (c)).

2. **APPLICABILITY.** This instruction:

a. Applies to:

(1) OSD, the Military Departments, the Office of the Chairman of the Joint Chiefs of Staff and the Joint Staff, the Combatant Commands, the Office of the Inspector General of the Department of Defense, the Defense Agencies, the DoD Field Activities, and all other organizational entities within the DoD (referred to collectively in this instruction as the "DoD Components").

(2) All DoD forces (including general purpose forces (GPF) and special operations forces (SOF)) training off federal property in the United States or its territories, including:

(a) Ground forces operating in urban or remote environments.

(b) Aviation forces when operating in conjunction with ground forces operating off federal property, even if they are operating in accordance with Federal Aviation Regulations (Reference (d)). Aviation forces associated with RMT events must be included in the coordination and notification procedures prescribed in this instruction.

b. Does not apply to:

(1) Training at private, commercial, State, or local facilities that have been specifically developed, established, or operated for the purpose of training such as that which will occur during the proposed training event.

(2) Individual education or training activities at non-DoD academic institutions, including field activities within their curriculum.

(3) National Guard training activities while training pursuant to Title 32, United States Code (U.S.C.) (Reference (e)).

(4) Unmanned aircraft system (UAS) operations in accordance with Reference (d) with the pilot or controller of the UAS off federal property but independent of other ground maneuver or targeting activities.

(5) Aviation forces (not in conjunction with ground participants located off federal property) operating in accordance with Reference (d).

(6) Training outside the United States or its territories, although this instruction can be used as a planning framework for such training.

(7) Training over, on, or under the ocean.

(8) Transit operations between federal property and training sites conducted in accordance with prevailing local, State, and federal law where no unusual maneuvering, tactics, techniques, or procedures are evident to the public.

3. POLICY. It is DoD policy to:

a. Use training environments off federal property when required once they have been properly coordinated with local (e.g., civil, tribal, and private) authorities and when the requirements of this instruction have been met.

b. Minimize disruption to the civilian community when units conduct training off federal property.

c. Preserve and protect the opportunity to train off federal property through:

(1) An effective risk identification and mitigation effort.

(2) Timely and accurate incident reporting in accordance with operational reporting (OPREP) procedures found in Chairman of the Joint Chiefs of Staff Manual 3150.03D (Reference (f)).

(3) The timely provision of event information to DoD leadership in the event of an incident.

d. Expand efforts to identify opportunities to coordinate the Services' military training requirements with civilian law enforcement support requirements, in accordance with section 371 of Title 10, U.S.C. (Reference (g)).

4. RESPONSIBILITIES. See Enclosure 2.

5. PROCEDURES. See Enclosure 3.

6. RELEASABILITY. Unlimited. This instruction is approved for public release and is available on the Internet from the DoD Issuances Website at <http://www.dtic.mil/whs/directives>.

7. EFFECTIVE DATE. This instruction:

a. Is effective March 18, 2013.

b. Must be reissued, cancelled, or certified current within 5 years of its publication in accordance with DoD Instruction 5025.01 (Reference (h)). If not, it will expire effective March 18, 2023 and be removed from the DoD Issuances Website.


Jessica L. Wright
Acting Under Secretary of Defense for
Personnel and Readiness

Enclosures

1. References
2. Responsibilities
3. Procedures
4. Public Affairs Guidance (PAG)
5. Risk Identification and Mitigation Guidance

Glossary

ENCLOSURE 2
RESPONSIBILITIES

1. UNDER SECRETARY OF DEFENSE FOR PERSONNEL AND READINESS (USD(P&R)). The USD(P&R):

- a. Develops policy and retains oversight of training off federal property in accordance with Reference (b).
- b. Institutionalizes the collection and archiving of notifications for category III RMT events (see section 2, Enclosure 3 for procedural guidelines). Makes the archive available to other appropriate offices within the OSD and the Joint Staff.
- c. Establishes and maintains an organizational RMT e-mail repository for category III event notifications and other communications as defined in this instruction.

2. ASSISTANT SECRETARY OF DEFENSE FOR SPECIAL OPERATIONS AND LOW-INTENSITY CONFLICT (ASD(SO/LIC)). Under the authority, direction, and control of the Under Secretary of Defense for Policy, the ASD(SO/LIC):

- a. Retains oversight of special operations activities, including RMT events described in this instruction, in accordance with section 138 of Reference (g).
- b. Institutionalizes the collection and archiving of notifications for SOF category III RMT events in conjunction with the USD(P&R). Makes the archive available to other appropriate offices within the OSD and the Joint Staff.

3. DoD COMPONENT HEADS THAT CONDUCT RMT. The DoD Components heads that conduct RMT:

- a. Identify the office responsible for overseeing their respective RMT operations to ensure compliance with this instruction and submission of notifications of RMT activities in accordance with Enclosure 3. Submit the office code and contact information to the Office of the Under Secretary of Defense for Personnel and Readiness (OUSD(P&R))/Training Readiness and Strategy (TR&S) in accordance with Enclosure 3.
- b. Ensure that the content of this instruction and any additional DoD Component-specific requirements are distributed to subordinate commanders responsible for training; planning, approving, and executing training that may occur off federal property.

c. Document lessons learned from event activities via joint processes and each DoD Component's lesson learned process that might be of benefit to other DoD Components in their coordination and execution of RMT off federal property.

d. Comply with DoD Component standard OPREP incident reporting procedures, provided in Reference (f), in the event of a mishap or incident that requires notification. In the case of an OPREP reported incident, immediately forward applicable event records to the OUSD(P&R) RMT e-mail repository, in accordance with paragraph 3e of Enclosure 3.

e. Comply with section 371 of Reference (g), to take into account the needs of civilian law enforcement officials for information to the maximum extent practicable in the planning and execution of military training or operations, provided in section 371 of Reference (g).

4. CHAIRMAN OF THE JOINT CHIEFS OF STAFF. The Chairman of the Joint Chiefs of Staff ensures that appropriate guidance is included in joint training policy documents to support the requirements of this instruction.

5. COMMANDER, UNITED STATES SPECIAL OPERATIONS COMMAND (USSOCOM). In addition to the responsibilities in section 3 of this enclosure, the Commander, USSOCOM, collects and confirms compliance of SOF RMT category II and III activity notifications and forwards category III notifications to the OUSD(P&R) and the ASD(SO/LIC) in accordance with section 2 of this enclosure, and section 8 of Enclosure 3.

6. COMMANDER, UNITED STATES NORTHERN COMMAND (USNORTHCOM). In addition to the responsibilities in section 3 of this enclosure, the Commander, USNORTHCOM, monitors category III RMT activity notifications for RMT exercises within the USNORTHCOM area of responsibility (AOR) to ensure there is no conflict with any USNORTHCOM or Department of Homeland Security activities.

7. COMMANDER, UNITED STATES PACIFIC COMMAND (USPACOM). In addition to the responsibilities in section 3 of this enclosure, the Commander, USPACOM, monitors category III RMT activity notifications for RMT exercises within the USPACOM AOR to ensure there is no conflict with any USPACOM or Department of Homeland Security activities.